REPORT OF THE GORHAM TOWN COUNCIL REGULAR MEETING June 6, 2017

Chairman Phinney opened the meeting with the Pledge of Allegiance to the Flag. There were 54 members of the Public in attendance at the start of the meeting.

Roll Call: Chairman Phinney, Councilors Benner, Shepard, Smith, Hartwell and Hager. Also present, Town Manager David Cole, Town Clerk Laurie Nordfors and Finance Director Sharon LaFlamme.

Moved by Councilor Benner, seconded by Councilor Shepard and VOTED to accept the minutes of the May 2, 2017 Regular Town Council Meeting and the May 15 and May 16, 2017 Special Town Council Meetings. 6 yeas

Town Manager Report

David Cole reminded the citizens that the June 13, 2017 Election is next week and absentee ballots are available in the Clerk's Office.

School Committee Report

Darryl Wright reported that the GHS Seniors will be graduating this Sunday, June 11th at 4pm at Merrill Auditorium. The 8th Grade Recognition event will be held Thursday, June 15th at the GMS gym at 7pm. GHS held step up day for incoming freshman. The rest of the schools will be holding their step up days over the next week. K-5 Field days were held at the Sports Arena. Each grade level across all three elementary schools came together for a day of fun and games orchestrated by our PE teachers with assistance from classroom teachers and administrators. All of GHS Spring Athletic teams made the playoffs, but due to the issues with rain, the schedule is a little challenging. For the latest information on when teams are playing, please go the website and click on the Athletics Calendar for details. The last day for Students is Friday, June 16th. Darryl also reported that the School Committee met with representatives from Oak Point for a presentation regarding the feasibility study they completed for the District regarding GHS. They will be informing the Town Council about the results on June 27, 2017. The next school committee meeting will be held on June 14, 2017.

Old Business

Item #9213

Ordered, that the Town Council, pursuant to a request from Tim Devine, ask Staff to draft a contract zone for 135 Dingley Springs Road, to allow both buildings to be used as a body shop, and Be It Further Ordered, that the proposal be forwarded to the Planning Board for Public Hearing and their recommendations. 6 yeas

Chairman Phinney opened Public Hearing # 1. There were no comments from the public and the hearing was closed.

Moved by Councilor Hartwell, seconded by Councilor Benner and VOTED to waive the reading of the Order. 6 yeas

Item # 9222

Moved by Councilor Shepard, seconded by Councilor Benner and Ordered, that the Town hereby: (a) designates the Sebago Brewing Company Municipal Development and Tax Increment Financing District and adopts the Development Program for the District, such designation and adoption to be on the terms and provisions of the "Sebago Brewing Company Municipal Development and Tax Increment Financing District Development Program" ("Development Program") as presented at this Town Council Meeting, and as has been on file in the Town Clerk's Office, a copy of which is incorporated herein by reference; (b) makes the findings set forth in the Development Program and determines, after consideration the testimony as the Public Hearing held on the date hereof, that the District and Development Program will contribute to the economic growth or wellbeing of the Town and to the betterment of the health, welfare or safety of the inhabitants of the Town, including employment opportunities, broadened and improved tax base and economic stimulus, constituting good and valid public purposes and any adverse economic effect on or detriment to any existing business is outweighed by the contribution made by the District and the Development Program to the economic growth or well-being of the Town and the betterment of the health, welfare and safety of its inhabitants, and the Town further makes the other findings and determinations as set forth in the Development Program; (c) adopts the financial plan including the percentage (100%) of increased assessed value of said District to be retained as captured assessed value in accordance with the Development Program/ (d) authorizes the Town Manager to submit to the State of Maine Commissioner of Economic and Community Development for approval such applications and further documentation as may be necessary or appropriate for final approval and establishment of the Sebago Brewing Company Municipal Development and Tax Increment Financing District and its Development Program and financial plan pursuant to 30-A MRSA Chapter 206; and (e) authorizes the Town Manager to execute and deliver a Credit Enhancement Agreement with Sebago Brewing Company in the form approved by the Town Manager. 6 yeas

Chairman Phinney opened Public Hearing # 2.

Scott Lovaas, 1st Parish Church, informed the Public about the Happy Healthy Gorham Program. He asked the Council for their support of this program.

Julie Springer, Quincy Drive, spoke in support of the School Budget and urged the Council to vote in favor of the budget as it stands.

There were no other comments from the public and the hearing was closed.

Moved by Councilor Benner, seconded by Councilor Shepard and VOTED to waive the reading of the Order. 6 yeas

Item #9223

Moved by Councilor Shepard, seconded by Councilor Benner and Ordered, that the following school budget items be adopted and approved for fiscal year 2017-2018:

That \$16,434,916 be authorized to be expended for Regular Instruction; that \$5,556,100 be authorized to be expended for Special Education; that \$424,086 be authorized to be expended for Career and Technical Education;

that \$852,816 be authorized to be expended for Other Instruction; that \$2,942,316 be authorized to be expended for Student and Staff Support; that \$1,113,518 be authorized to be expended for System Administration; that \$1,950,745 be authorized to be expended for School Administration; that \$1,786,231 be authorized to be expended for Transportation and Buses; that \$3,844,050 be authorized to be expended for Facilities Maintenance; that \$2,726,434 be authorized to be expended for Debt Service and Other Commitments; and that \$44,000 be authorized to be expended for All Other Expenditures.

Be It Ordered:

1. That \$37,675,212 appropriated for the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act and that \$12,241,429 be raised as the municipality's contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act in accordance with the Maine Revised Statutes, Title 20-A, section 15688.

Explanation: The municipality's contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act is the amount of money determined by state law to be the minimum amount that a municipality must raise in order to receive the full amount of state dollars.

2. That **\$573,458** be raised and appropriated for the annual payments on debt service previously approved by the municipality's legislative body for non-state-funded school construction projects, non-state-funded portions of school construction projects in addition to the funds appropriated as the local share of the municipality's contribution to the total cost of funding public education from kindergarten to grade 12.

Explanation: Non-state-funded debt service is the amount of money needed for the annual payments on the municipality's long-term debt for major capital school construction projects that are not approved for state subsidy. The bonding of this long-term debt was previously approved by the voters or other legislative body.

Be It Further Ordered, that the school committee be authorized to expend \$37,675,212 for the fiscal year beginning July 1, 2017 and ending June 30, 2018 from the municipality's contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs

and Services Funding Act, non-state-funded school construction projects, additional local funds for school purposes under the Maine Revised Statutes, Title 20-A, section 15690, unexpended balances, tuition receipts, state subsidy and other receipts for the support of schools.

Be It Further Ordered, that the Town will appropriate **\$246,381** for adult education and raise **\$141,881** as the local share; with authorization to expend any additional, incidental, or miscellaneous receipts in the interest and for the well-being of the adult education program.

Be It Further Ordered, that in the event that the Gorham School Department receives more state education subsidy than the amount included in its budget, the School Board will use all of the additional state subsidy to decrease the local cost share expectation, as defined in Title 20-A MRSA Section 15 671-A (1) (B) for local property taxpayers, for funding public education as approved by the School Board.

Moved by Councilor Shepard, seconded by Councilor Smith and VOTED to amend the order to reduce the School Budget by \$930,000 with \$630,000 being moved to the Capital expenditures reserve account and subject to Town Manger approval for use. 3 yeas, 3 nays (Hager, Phinney, Benner) Amendment fails

Moved by Councilor Benner, seconded by Councilor Smith and VOTED to amend the order to reduce the School Budget by \$300,000. 5 yeas, 1 nay (Shepard)

Item # 9223 VOTED as amended. 6 yeas

Item # 9224

Moved by Councilor Shepard, seconded by Councilor Hager and ORDERED that \$5,505,886 be raised and appropriated in additional local funds, which exceeds the State's Essential Programs and Services allocation model by \$4,856,785 as required to fund the budget recommended by the School Committee.

The School Committee recommends \$5,505,886 for additional local funds and gives the following reasons for exceeding the State's Essential Programs and Services funding model by \$4,856,785. The State's funding model does not support all of the costs of the schools because it includes only those costs considered essential by the new State Essential Programs and Services (EPS) model.

Explanation: - The additional local funds are those locally raised funds over and above the municipality's local Contribution to the total cost of funding public education from Kindergarten to grade 12 as described in the Essential Programs and Services funding Act and local amounts raised for the annual payment on non-state funded debt service that will help achieve the School Department budget for educational programs.

Item # 9224 VOTED 6 yeas

Moved by Councilor Hartwell, seconded by Councilor Benner and VOTED to waive the reading of the Order. 6 yeas

Item # 9225

Moved by Councilor Hartwell, seconded by Councilor Smith and ORDERED that the Gorham Town Council vote to adopt the 2017-2018 Fiscal Year Budget with the following departmental totals:

General Government	\$ 1,535,289
Public Safety	\$ 4,086,816
Public Works/Solid Waste/Engineering & Insp Services	\$ 2,579,514
Health & Welfare and Social Service Agencies	\$ 60,600
Recreation/Community Center/Cable	\$ 523,180
Libraries and Museum	\$ 474,274
Development	\$ 75,866
Debt & Interest	\$ 1,888,671
Capital Items	\$ 166,533
Insurance and Employee Benefits	\$ 2,343,425
Other Town Services and Unclassified	\$ 317,500
Subtotal	\$ 14,051,668
Cumberland County Property Tax	\$ 1,113,546
Total	\$ 15,165,214
Non-Property Tax Revenues	\$ 6,590,021

BE IT FURTHER ORDERED that the education budget as finally approved by the Gorham Town Council and subsequently approved by the voters of the Town of Gorham be incorporated into a final Municipal budget; and

BE IT FURTHER ORDERED that the Town Council vote to adopt the Capital Budget Part II in the amount of \$1,394,848 to be funded from the town's undesignated fund balance; and

BE IT FURTHER ORDERED that all taxes on real estate and personal property shall be due and payable upon approval of this Order and that one-half of all real estate and personal property taxes that remain unpaid on November 15, 2017 shall commence bearing interest on November 16, 2017, and that the final half of all real estate and personal property taxes that remain unpaid on May 15, 2018, shall commence bearing interest on May 16, 2018 at the interest rate of 7.0% per annum as authorized by Maine Law until paid and collected and the Tax Collector and Treasurer are authorized to collect and receive thereof; and

BE IT FURTHER ORDERED that the Gorham Town Council authorizes the Finance Director to accept prepayment of real and personal property taxes; and

BE IT FURTHER ORDERED that pursuant to Title 36, M.R.S.A., Section 506A, the Gorham Town Council establishes an interest rate of 3.0% per annum to be paid on all real estate and personal property taxes rebated due to overpayment of taxes; and

BE IT FURTHER ORDERED that pursuant to Title 36, M.R.S.A., Section 906, the Gorham Town Council hereby require and direct that any tax payment received from an individual as payment

for any property tax be applied against outstanding or delinquent taxes due on that property in chronological order beginning with the oldest unpaid tax bill, provided, however, that no such payment shall be applied to any tax for which an abatement application or appeal is pending unless approved in writing by the taxpayer. This order shall remain in effect until rescinded by the Municipal Officers.

Moved by Councilor Shepard, seconded by Councilor Smith and VOTED to amend the Budget by adding 4 extra hours per week for three Deputy Clerks in the Finance/Clerk's office for a total of \$11,721. 5yeas, 1 nay (Smith)

Moved by Councilor Shepard, seconded by Councilor Hager and VOTED to amend the Budget by adding 9 additional hours to the ACO in the Police Department for a total of \$16,940. 6 yeas

Moved by Councilor Hager, seconded by Councilor Smith and VOTED to amend the Budget to increase the Assessing Department Budget to \$167,000, which is an increase of \$26,027, reduce the Employee Benefit Budget to \$2,149,425 which is a decrease of \$37,000, increase the Public Utility Budget to \$83,000 which is a \$3,000 increase and appropriate \$800 for the purchase of American Flags, which results in a total reduction in the Budget of \$7,173. 6 yeas

Moved by Councilor Hager, seconded by Councilor Shepard and VOTED to amend the Budget to appropriate \$7,300 to be donated to the Happy Healthy Gorham Project and also include a letter that the Council supports the project. 6 yeas

Moved by Councilor Smith, seconded by Councilor Hager and VOTED to eliminate \$230,000 from the Capital Improvement Part 2 Budget for the Rubber Canvas Sand Shed and transfer the funds to Supplemental Funds for Road Work. 5 yeas, 1 nay (Shepard)

Moved by Councilor Smith, seconded by Councilor Hartwell and VOTED to remove \$144,000 from the Capital Improvement Part 2 Budget for the replacement of a 6-wheel plow truck and transfer the funds to the Supplemental Funds for Road Work. 2 yeas, 4 nays (Phinney, Shepard, Benner, Hager) Item Fails

Moved by Councilor Smith, seconded by Councilor Hartwell and VOTED to reduce the Capital Improvement Part 2 Budget by \$25,000 by removing the Fuel Management System line and transfer the funds to the Supplemental Funds for Road Work. 2 yeas, 4 nays (Phinney, Shepard, Benner, Hager) Item Fails

Item # 9225 VOTED as amended. 6 yeas

Councilor Hager thanked all of the Department Mangers and the Town Manager for all the hard work they put in working on this year's Budget. Chairman Phinney thanked the School Department for all of their work they put into their Budget and noted all of the positive comments he had received from the public on this year's School Budget.

Chairman Phinney opened Public Hearing # 3. There were no comments from the public and the hearing was closed.

Item # 9226

Moved by Councilor Shepard, seconded by Councilor Benner and,

Whereas, over time, many cemeteries that had been managed by separate

Cemetery Associations have been turned over to the Town, and Whereas, in some instances, the records associated with those Cemeteries were

poor and unclear, and

The Town's current cemetery rules were approved in 1985 and needed to be

updated, and

Whereas, it is the Town's intent to establish a uniform set of rules to apply to cemeteries managed by the Town to provide for the proper and efficient administration of these Cemeteries,

Now Therefore, Be it Further Ordered, that the town Council adopts the cemetery Ordinance as proposed;

Town of Gorham Cemetery Ordinance.

Section 1: Purpose.

1.1 **Purpose:** Many Cemeteries in the Town of Gorham were previously managed by independent Cemetery Associations and were later turned over to the Town to manage. The records of the Cemetery Associations that were provided to the Town were sometimes incomplete or incorrect. The purpose of this ordinance is to standardize rules and regulations among the various cemeteries and maintain and administer these cemeteries for the benefit of the Town and its citizens, to preserve and protect the Cemeteries as peaceful and beautiful areas that serve as reverent symbols of the citizens' respect for the deceased. In formulating this Ordinance, a balance of interests of the various stakeholders purchasers of rights of interment; family, friends, and acquaintances of the deceased buried therein; Gorham citizens and taxpayers; maintenance workers; and commercial service providers is taken into consideration. Most important these rules and regulations are intended to ensure the safety of all who enter these Cemeteries. All persons visiting the Cemeteries shall abide by this Ordinance.

Section 2: Applicability; Rescission of inconsistent Ordinances or rules.

- 2.1 **Applicability:** This ordinance shall apply to the following Cemeteries and to any other Cemetery, now or in the future, maintained by the Town of Gorham:
- 1. Eastern Cemetery
- 2. Fort Hill Cemetery
- 3. Hillside Cemetery
- 4. Huston Road Cemetery
- 5. Little Falls Cemetery

- 6. North Street Cemetery
- 7. Sapling Hill Cemetery
- 8. Shaw's Mills Cemetery
- 9. Smith Cemetery
- 10. South Gorham Cemetery
- 11. South Street Cemetery
- 12. West Gorham Cemetery (sometimes called Dow Road or Lewis Cemetery).
- 2.2 **Rescission:** Any previously adopted Ordinance or rules, dealing with cemeteries in Gorham are hereby repealed.

Section 3: General Rules.

- 3.1 **General:** The Town reserves the right to enlarge, reduce, re-plot, or change the boundaries or grading of the Cemeteries, or a section or sections thereof, from time to time, including the right to modify or change the location of, or remove or re-grade roads, drives, or walks, or any part thereof. The Town also reserves the right to lay, maintain and operate, or alter or change, pipe lines or gutters for sprinkler systems and drainage purposes and to use cemetery property, but not inconsistent with Rights of Interment already sold to Grantees, for cemetery purposes, including interment and inurnment of the dead, or for anything necessary, incidental, or convenient thereto. The Town reserves to it and to those lawfully entitled thereto, a perpetual right of ingress and egress over burial sites for the purpose of passing to and from other burial sites.
- 3.2 **Supervisor:** The Public Works Director shall have the general responsibility to supervise all Cemeteries in Gorham. Where ever the term Superintend is used it means the Public Works Director for the Town of Gorham or his/her designee.
- 3.3 **Hours:** The Cemeteries shall be open to the public seven days per week from 8 am to sunset each day.
- 3.4 **Motor Vehicles:** Motor vehicles must stop when meeting a funeral cortege and only resume movement after the procession passes. Maximum speed is ten (10) miles per hour. No vehicle may be driven or parked across or upon any burial site or lawn. Parking or leaving any vehicle on any road or drive in such a way as to prevent any other vehicle from passing is prohibited. Commercial vehicles that are not directly involved in the business of the Cemeteries are not permitted. Snowmobiles and unregistered motor vehicles such as motor scooters and all-terrain vehicles are prohibited within the Cemeteries except for attendance at funerals.
- 3.5 **Pedestrian Use:** Persons within the cemeteries shall only use the Avenues, walks and alleys and shall not walks upon or across lots or lawns unless it is necessary to gain access to a particular lot.
- 3.6 **Violations:** Any violation of these Rules and Regulations will be treated as a trespass or nuisance, depending on the violation, and will be referred to the Town Manager or Police Chief accordingly. Violation of the Rules and Regulations may also lead to prosecution for violation of

federal or state laws. Improper conduct or violation of Rules and Regulations by anyone may result in a request to leave the Cemeteries.

- 3.7 **Waste Removal:** Individuals who enter the Cemeteries must carry out all waste that they create while in the Cemeteries. Depositing of waste, rubbish, and debris on the grounds of the Cemeteries, or neighboring and adjacent property, is prohibited.
- 3.8 **Group Functions:** The only group functions that are allowed within the Cemeteries are funerals, burials, memorial services, and educational tours. Other types of functions are not permitted unless permission is sought and granted, in advance, by the Town Manager or the Town Council.
- 3.9 **Correction of Errors:** The Town shall have the right to correct any errors that may be made by it or its agents in making interments, disinterments or removals, or in the description, transfer or conveyance of any Rights of Interment or interment property. Such corrections may include cancelling such conveyance and substituting and conveying in lieu thereof other Rights of Interment or other interment property of equal value and similar location as far as possible, or as may be selected by the Town, or, in the sole discretion of the Town, by refunding the amount of money paid to the Town on account of said conveyance. In the event such error shall involve the interment of the remains of any person in such property, the Town reserves the right to remove or transfer such remains so interred to such other property of equal value and similar location as may be substituted and conveyed in lieu thereof.
- 3.10 **Town Authority:** The Superintendent shall have charge of the grounds and property within the Cemeteries and all persons visiting the Cemeteries and the application and enforcement of these Rules and Regulations including, but not limited to, monuments, cremation and urns. The Town reserves the right to make final decisions regarding the application and enforcement of these rules and regulations.
- 3.11 **Reasonable Precautions:** Reasonable precautions will be taken to protect Grantees from loss or damage, but the Town shall not be responsible for loss or damage from causes beyond their reasonable control, and especially from damage caused by the elements, or act of God, common enemy, thieves, vandals, malicious mischief-makers, explosions, unavoidable accidents, invasions, insurrections, riots, or order of any military or civil authority, whether the same be direct or collateral.

Section 4: RIGHT OF INTERMENT.

4.1 **General:** The Town will issue a Right of Interment ("Right") (right to bury human remains or to bury the ashes of a human being ("cremated remains" or "cremains"), the latter hereinafter referred to as an Inurnment) upon the payment in full of the current price for such rights. Purchase of a Right in no way grants any other rights or privileges to the purchaser, and a right of interment is subject to these Rules and Regulations. No Right shall be used for any purpose other than the burial or the memorializing of the human dead, or the cremains of the

human dead. The statement of any employee or agent of the Town, unless confirmed in writing by an authorized representative of the Town shall in no way bind the Town.

- 4.2 **Purchase of Interment:** Individuals considering the purchase of a Right of interment should contact the Towns Finance Office at the Gorham Municipal Center. The Finance Office will notify the appropriate official who will assist the individual in making a decision to purchase.
- 4.3 **Payment in Full Required:** Complete payment of the purchase price for the Right of interment must be made to the Town before any burial is permitted. No partial payments will be accepted. Upon full payment for the Right of interment, and signing of Grantee Acknowledgement Form, the Town of Gorham will issue an executed document signifying the granting of the Right.
- 4.4 **Right of Interment only:** The Grantee is the individual who has purchased the Right of interment, or has inherited the Right from a deceased predecessor Grantee. The Grantee "owns" the right of interment, but does not own real property, just the right to use one or more specific burial sites in the

Cemeteries subject to all of the Rules and Regulations as well as applicable laws and ordinances.

- 4.5 **Inheritance:** The laws of the state of Maine determine the descent of title to Rights of interment. Heirs must prove their legal inheritance before rights to burial spaces can be reassigned. Upon the death of a Grantee, the heirs or devisees of such person must file with the Town Clerk proof of ownership for the purpose of correcting the record. Notarized statements as to relationship (e.g. Affidavit of Heirs) and certified copies of wills or court decrees (if any) are normally sufficient. The Town shall charge an administrative fee for each descent of title of each burial right.
- 4.6 **Repurchase of Rights:** The Town has no obligation to repurchase Right of interment from Grantees.
- 4.7 **Exchange Rights:** The Town may, but is not obligated to, allow exchanges of Right of interment for different burial sites within its Cemeteries. The Town shall charge an administrative fee for each exchange of each burial right.

Section 5: CARE OF BURIAL SITES.

- 5.1 **Burial Site and Grave Site:** Burial Site is the basic unit of space within the Cemeteries used or intended to be used for the burial of human remains. It is also commonly referred to as a single "grave site".
- 5.2 **Site Boundary:** No burial site shall be defined by a fence, railing, hedge, crypt, or enclosure of any description. Boundaries that existed prior to the adoption of this Ordinance around burial

sites may be maintained as a boundary by the owners of the internment right, but no one is allowed to add to or replace them.

- 5.3 **Right to Remove:** The Town, or their agent/designee have the right to remove all floral designs, vases, urns, decorations, flowers, shrubs, wreaths, plants, and other materials placed in Cemeteries that, in their opinion, become unsightly, dangerous, detrimental, diseased, or that interfere with normal maintenance of Cemeteries.
- 5.4 **Perpetual Care:** The general care of the surface conditions of the Cemeteries is the responsibility of the Town and includes cutting of grass, filling in sunken graves, trimming bushes and trees, and raking and cleaning the grounds. Perpetual care does not include, nor does the Town assume any responsibility, for caring for or planting flowers or ornamental plants, or other special work.

Section 6: INTERMENTS AND INURNMENTS.

- 6.1 **Timing:** Cemeteries shall be open for interments and inurnments Monday through Saturday from 8 am to 4 pm. There shall be no interments and inurnments permitted after December 1 through April 1. However, this prohibition may be waived at the discretion of the Town if weather conditions or soil conditions warrant such a waiver. Interments and inurnments will not be permitted on Sundays or federal or state holidays unless waived by the Town. Any service extending beyond the established hours will be subject to an additional fee.
- 6.2 **Notice:** Forty-eight (48) hours-notice (not counting Sundays or holidays) must be given to the Town by the funeral or burial service provider prior to all interments.
- 6.3 **Delay:** The Town reserves the right to postpone any internment and inurnment due to weather conditions or other emergency. The Town shall not be responsible or held liable for any costs or damages for any delay in an interment/inurnment due to a written, timely protest to the interment or inurnment by a third party, or where the Rules and Regulations or any law or ordinance has not been met. The Town is under no obligation to recognize any protest of an interment or inurnment unless it is in writing and delivered to the Town.
- 6.4 **Location:** When an interment and inurnment_is to be made, the location of such shall be designated by the Grantee of the Right or their representative or agent. Should the Grantee or their representative fails or neglects to make such designation, particularly when the Grantee owns rights in multiple burial sites, the Town reserves the right to make or direct the interment and inurnment in a location designated by the Town. An individual who presents himself or herself as

having the authority of the Grantee for this purpose of locating an interment or inurnment shall certify in writing that they have such authority (e.g., Affidavit of Authority) and accept full responsibility and liability for their actions, and will hold the Town, Superintendent, and Town harmless from any liability, including legal costs, on the account of such authority and disposition.

- 6.5 **Instructions:** Prior to the interment or inurnment, Grantees or their heirs or representatives are encouraged to provide the Superintendent a written communication as to the location of the burial. The Town cannot be responsible for a mistake as to the particular space or location in the plot resulting from lack of precise and proper written instructions (for example, mistake caused by any order given by telephone).
- 6.6 **Vaults and concrete boxes:** In order to maintain a high standard of care and to eliminate sunken graves, all burials must be made using rigid and durable outside containers (commonly known as "vaults and concrete boxes) made of natural stone, reinforced concrete, or any similar container approved by the Town. Cremated remains must be interred in a permanent container approved by the Town.
- 6.7 **Limits**: No interment of two (2) or more bodies shall be made in one (1) burial site except in the case of a mother or father and a child, or two (2) infants buried in one (1) casket (or two (2) caskets if small enough to fit within the burial space), or six (6) cremated remains, or one (1) full burial and two (2) cremations. All interments of multiple bodies' cremains shall be located and made by the Town. No double depth standard interments will be made.
- 6.8 **Prohibition:** Interments and inurnments are to be performed only by the Town or individuals or entities approved by the Town. Grantees and other parties not approved by the Town are specifically prohibited from performing interments or inurnments. The Town will take all reasonable action to rectify any such prohibited burials and seek damages and costs from violators of this rule. The Town will not be responsible for recording the unauthorized burial, including the identity of the deceased.
- 6.9 **Movement of Monuments:** Monuments and Markers may have to be moved or removed to gain access to burial sites for purposes on interment or inurnment. The Town will restore the moved items to their initial position as soon as time and weather permit.
- 6.10 **Funeral Directors:** All funeral or burial parties entering Cemeteries shall be under the direction of a funeral director licensed by the state of Maine who shall abide by the Rules and Regulations.
- 6.11 **Casket:** Once a casket containing a body is within the Cemeteries, it shall not be opened except by a licensed funeral director or his or her assistants or on an order signed by a court of competent jurisdiction.
- 6.12 **Fee:** The Town will charge an administrative fee for all interments and inurnments.

Section 7: PLANTS.

7.1 **Shrubs:** Prior to planting any shrub, approval of the Town must be obtained. Shrubs growing on any burial site may be pruned or removed by the Town or its agents at the discretion of the Town. Generally, no shrubs or trees will be permitted on a single burial site, or at

individual Monuments or Markers. Plantings on two (2) abutting burial sites, or larger plots, may be permitted, subject to pre-approval of the Town.

- 7.2 **Removal of plants to gain access:** Planted materials may have to be removed to gain access to burial sites. The Town is not responsible for damage or losses resulting from removal of plant material during any interment or inurnment process.
- 7.3 **Landscape:** The Town may undertake, to the extent practicable, the pruning of trees and shrubs to preserve the general landscape features of the Cemeteries, but will not undertake to maintain individual plantings, or containers of plants.
- 7.4 **Flowers:** Any planting of flowering plants is restricted to non-spreading varieties. Any perennial plantings must be pre-approved by the Town.

Section 8: MONUMENTS AND MARKERS.

- 8.1 **Definitions:** Monument shall mean any above grade level burial site identification object made of stone, bronze, or other material. Marker (also commonly called "headstones" or "flush markers or memorials") shall mean any grade level burial site identification object made of stone, bronze or other material.
- 8.2 **Location and Construction:** The location of all Monuments and Markers shall be determined and marked out by the Town. The Grantee has no authority, either specific or implied, to locate or mark out the Monument or Marker by himself or herself or to cause his or her agent to do so. The Grantee is responsible for any and all costs incurred for remedying any error in their locating a Monument or Marker independently of the Town. All Monuments must have a foundation as specified by the Town. The Town does not assume any responsibility for the proper construction of foundations or setting of Monuments or Markers.
- 8.3 **Single Burial Site:** A single burial site shall have no more than one (I) Monument and no more than two (2) Markers. The foundation base on a single burial site generally shall be no wider than thirty-two (32) inches. At the discretion of the Town, a Monument or Marker may have a base size of up to seventy-five percent (75%) of the width of the burial space.
- 8.4 **Multiple Burial Sites:** Multiple burial sites that abut each other may have a larger Monument than a single burial site, if approved in advance. The Town has authority to approve applications for such Monuments.
- 8.5 **Repair:** Monuments and Markers that are placed in the cemeteries remain the property of the Grantee or party purchasing them. Monuments and Markers erected by Grantees shall be maintained in a safe condition by the Grantee (including heirs and assigns), Notwithstanding the primary maintenance responsibility of the Grantee, the Town may, at its sole discretion, take appropriate steps to resolve safety concerns.

- 8.6 **Installation:** Monuments and Markers may not be installed until all relevant fees and expenses have been paid. The Town must approve, in advance, all installations.
- 8.7 **Temporary Markers:** Temporary Markers may remain on a burial site for up to 120 days of an

interment or inurnment. The Town may remove such markers at the end of this period if the Grantee fails to do so. If a Monument or Marker is on order by the end of the 120-day period, the Town will allow the Temporary Marker to remain until the Monument or Marker is installed.

Section 9: DISINTERMENTS.

- 9.1 **Law:** Disinterment's are governed by State statute, Title 22 MRSA Section 2843 as may be amended from time to time. A permit for disinterment or removal of a dead human body must be obtained from the Town Clerk of the Town of Gorham.
- 9.2 **Fee:** Cost of the disinterment shall be the responsibility of the party causing or seeking the disinterment. The Town may charge a fee to reasonably cover administrative, labor and equipment costs.
- 9.3 **Opening:** The Town will allow and observe the opening of a grave upon showing, to the Superintendent's satisfaction, of requisite identification, authorization documentation and permit. In all disinterment cases, the responsibility of the Town shall be limited to identifying the grave only and the actual disinterment must be made by the person authorized to do so.

Section 10: RULES OF CONDUCT.

- 10.1 **Mischief:** No person shall destroy, mutilate, deface, injure or remove any Monument, Marker, gravestone, fence, railing, other structure, plant, or other Town properties within the Cemeteries.
- 10.2 **Dogs:** Dogs brought into the Cemeteries must be on leash at all times. Persons walking dogs in the Cemeteries must pick up any of their droppings and dispose of it outside of the Cemeteries, and will be strictly liable for any personal harm or property damage caused by the dog.
- 10.3 **Insurance:** All commercial service providers entering the Cemeteries to perform services or deliver commercial products must have liability and workers' compensation coverage consistent with the Town's requirements and present proof of insurance to the Town.
- 10.4 **Prohibited:** Some articles are considered injurious to the beauty and dignity of the Cemeteries and can create safety hazards and reduce the peaceful ambiance therein. The following

objects are not permitted in the Cemeteries:

- Breakable items
- Unsightly items

- Eternal flames or any open flames and
- Weapons except those used by honor guards or in military funerals or carried by law enforcement officers consistent with their policies and procedures
- 10.5 **Alcohol or Illegal Substance:** No person shall be in possession of or consume any alcoholic beverage within Cemeteries. No person shall be in possession of or consume any illegal substance within Cemeteries.
- 10.6 **Peaceful conduct:** No person shall behave in a loud, indecent, or disorderly manner in the Cemeteries or create any unnecessary disturbance therein. It is of the utmost importance that there should be a strict observance of the proprieties in the cemetery. The discharge of firearms or fireworks therein are strictly prohibited. This is not to be construed as prohibiting ceremonial volleys with blank charges by properly supervised honor guards as a tribute to a deceased person if such ceremonial undertaking has been previously scheduled with the Town. Horseplay, games, contests, sports activities, or any similar activity or gathering not in keeping with the purpose and dignity of a cemetery are prohibited within the Cemeteries.
- 10.7 **Horses:** Horses are prohibited from the Cemeteries except for the purpose of funeral, ceremonial, or memorial functions. Owners are responsible for cleaning up after their horses.

Section 11: AUTHORITY.

- 11.1 **Authority:** The Superintendent, and the Superintendent's designee, is hereby vested with the supervision and control of the grounds, property, and visitors of the Cemeteries pursuant to Section 3.
- 11.2 **Decisions of Superintendent.** In the event that a Grantee or their representative or agent has been aggrieved by the Superintendent's application or enforcement of these Rules and Regulations, the Grantee or their representative or agent may appeal the Superintendent's decision to the Town Manager. The grievance must be received in writing within twenty-one (21) calendar days of the cause of action for the grievance.

Section 12: VIOLATIONS.

12.1 Any violation of any section of this ordinance may be prosecuted to the full extent of the law and subject to any fines and equable relief as may be available.

Section 13: SEVERABILITY/AMENDMENT.

- 13.1 In the event any section or provision of this ordinance is declared invalid by a court of competent jurisdiction, the remaining sections or provisions shall continue in full force and effect.
- 13.2 This ordinance may be amended by the Town Council at any properly noticed meeting.

Item # 9226 was VOTED 6 yeas

Item # 9227

Moved by Councilor Shepard, seconded by Councilor Benner and Ordered, that the Town Council, refer a proposal to rezone land owned by Shaw Brothers Family Foundation Inc. (Map 32, Lot 12; Map 32, Lot 12.2 and Map 33 Lot 1) from the Industrial Zone to a new Industrial/Agricultural Zone that would add agricultural use as a permitted use, to the Planning Board for their public hearing and recommendation. The proposed amendment is as follows:

<u>CHAPTER 1</u> SECTION 1-21- AGRICULTURAL / INDUSTRIAL DISTRICT

A. PURPOSE

To provide areas within the Town of Gorham for agricultural uses to occur in close proximity to manufacturing, processing, treatment, research, warehousing and distribution and to which end all the performance standards set forth in this Code shall apply.

B. PERMITTED USES

- 1) Manufacturing, processing and treatment.
- 2) Warehousing and outdoor storage.
- Road and rail distribution facilities.
- 4) Research facilities.
- 5) Wholesale businesses and wholesale business establishments, but excluding junk yards.
- Accessory uses and buildings, including retail and service uses accessory to another permitted use and also including a caretaker unit for residential use provided that there shall be no more than one residential unit on a property and such unit shall be resided in by an owner of the property, an employee of the industrial operation, or a person who serves as a security person. In the event that the principal industrial use or other permitted use terminates, than the accessory residential use shall also terminate.
- 7) Municipal and governmental uses.
- Public utility facilities including substations, pumping stations and sewage treatment plants.
- 9) Agricultural buildings and uses.
- 10) Facilities for the processing of agriculture products.
- 11) <u>Agriculturally related business uses, including machinery sales and service, seed and fertilizer sales, and similar uses.</u>
- 12) Mineral Extraction

C. <u>SPECIAL EXCEPTIONS</u>

1) (Reserved)

D. SPACE STANDARDS

Minimum area of lot

None*

Minimum area per dwelling unit *
Minimum street frontage *
None*

Minimum front yards 30 feet except where the front yard abuts

a residential use or district, in which case a minimum of 50 feet shall be provided.

Minimum side and rear yards

20 ft.* except as otherwise required by

the buffer provisions of this Code and except where the side and/or rear yards abut a residential use or district in which case a minimum of 30 ft. or 50% of the building or outdoor stored material height, whichever is greater, shall be required.

Maximum building height None
Maximum building coverage None*

*Except that space standards for residential uses shall be the same as for the Suburban Residential and Rural Districts.

Notwithstanding the provisions of this subsection D, an auxiliary public utility structure is exempt from the minimum lot size and street frontage requirements of this district. Structures must meet setback requirements. Additional screening and buffering can be requested by the Planning Board.

E. <u>PERFORMANCE STANDARDS</u>

The general performance standards contained in Chapter 2 of this Code shall be fully observed.

Moved by Councilor Shepard, seconded by Councilor Benner and VOTED to amend the Order to add three permitted uses, Food Processing, including bakeries with or without cafe, less than 12,000 sq. feet, Retail Stores less than 12,000 sq. feet, and recreational use. 6 yeas

Item # 9227 was voted as amended. 6 yeas

Item # 9228 Moved by Councilor Hager, seconded by Councilor Hartwell and Ordered, that

the Town Council endorse an application to PACTS for an intersection and traffic signal improvement project for the intersection of Main Street, New Portland

Road and Mechanic Street and traffic signals in Gorham Village. 6 yeas

Item # 9229 Moved by Councilor Hager, seconded by Councilor Shepard and Ordered, that

the Town Council authorize the Town Manager to begin the process of renewing

the Town Cable TV Franchise agreement, that is set to expire in 2019, and

Be It Further Ordered, that the Town Council authorize the Town Manager to retain Tony Vigue to provide consulting services for the renewal process, and Be It Further Ordered, that the Town Council authorize the establishment of a temporary Cable TV Advisory Committee, with 3-5 members, to assist the Town Manager, Consultant and GOCAT Manager during the renewal process with said Committee to consist of; 1 member of the Town Council, appointed by the Town Council Chair, 1 member of the School Board, appointed by the School Board, and up to 3 members of the Public, appointed by the Town Manger. 6 yeas

Item # 9230

Moved by Councilor Shepard, seconded by Councilor Benner and Ordered, that the Town Council accept the resignation of Jim Anderson from the Planning Board, to be effective July 5, 2017, and

Be It Further Ordered, that the Town Council express its appreciation for his service on the Planning Board and to the Gorham Community.

Moved by Councilor Hager, seconded by Councilor Smith and VOTED to amend the Order to change the date of resignation to July 18, 2017. 6 yeas

Item # 9230 was VOTED as amended 6 yeas

Item # 9231

Moved by Councilor Hager, seconded by Councilor Benner and Ordered, that the Town Council refer a request from Andrew Kull, Esq, on behalf of Samera Mohammad, to amend the Land Use & Development Code to allow Adult Day Care in the Suburban Residential Zone, to the Ordinance Committee for their review and recommendations. 6 yeas

Moved by Councilor Hager, seconded by Councilor Smith and VOTED to adjourn. Time of adjournment 8:05pm.

A True f	Record of Meeting
ATTEST	
	Laurie Nordfors, Town Clerk